



Financial Forecast

Fiscal Years 2027-2031

November 3, 2025

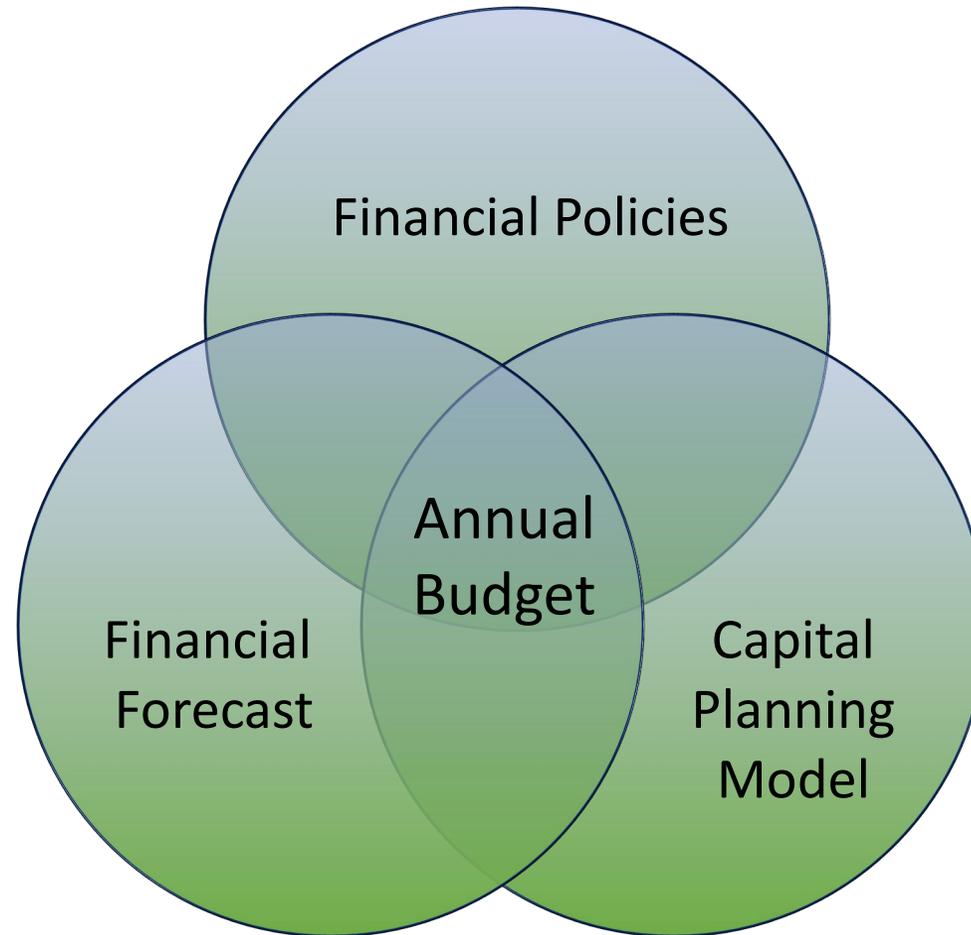


Introduction

- This forecast is a planning tool that compliments the Town's capital planning model. It helps Town Officials prepare for future costs and scenarios.
- The model forecasts revenue and expenses over five years using conservative assumptions.
- The tax analysis provided helps Town Officials test various funding strategies compared to the average tax bill.



Variables Shaping Carlisle's Budget Process





Forecast Assumptions

- This forecast includes debt projections for major building projects and assumes this debt is excluded.
- This forecast incorporates expenses as reported by the Concord Carlisle Regional High School
- Due to declining enrollment, the forecast excludes participation in area vocational schools
- The model level funds OPEB contributions and the Finance Committee reserve
- Revenue assumptions included are:
 - 2% increase for state aid
 - 1% increase for local receipts



Forecast Expense Assumptions

<u>Category</u>	<u>% Growth</u>
Personnel / Wages	1.035
Employee Support	1.025
Services / Contracts	1.05
Utilities	1.05
Supplies / Equipment	1.025
Health Insurance & Medicare	1.2
Other Insurance	1.05
Retirement	1.15
Debt	Estimated by project
Reserves	Static year to year
CCRHS	1.035 or actual assessments
Vocational Schools	1.035
CPS	1.035



Forecast Expense Summary

	FY2027	FY2028	FY2029	FY2030	FY2031
GENERAL FUND – TOWN	24,956,393	25,857,474	28,992,719	31,459,886	33,259,529
GENERAL FUND – SCHOOL	14,213,873	14,711,359	15,226,257	15,759,175	16,310,747
TOTAL	39,170,266	40,568,833	44,218,975	47,219,062	49,570,276
% Increase	6.26%	3.57%	9.00%	6.78%	4.98%



Forecast Analysis

<u>AVERAGE TAX BILL ANALYSIS</u>	<u>FY2024</u>	<u>FY2025</u>	<u>FY2026</u>	<u>FY2027</u>	<u>FY2028</u>	<u>FY2029</u>	<u>FY2030</u>	<u>FY2031</u>
Proposed Levy Increase	\$849,166	\$995,226	\$1,328,419	\$2,508,676	\$1,347,989	\$3,598,883	\$2,948,140	\$2,298,575
% Tax Bill Increase	2.31%	2.62%	3.69%	6.61%	3.19%	8.45%	7.09%	2.14%
Average Increase	\$367	\$439	\$641	\$1,231	\$613	\$1,775	\$1,603	\$494
Average Bill	\$16,297	\$16,736	\$17,377	\$18,608	\$19,221	\$20,996	\$22,599	\$23,093
Tax Bill Analysis								
Operating Budget			\$17,337	\$18,443	\$19,060	\$20,182	\$21,213	\$21,734
Building Debt Exclusion			\$40	\$165	\$161	\$814	\$1,386	\$1,359
Building Increase %				0.88%	0.84%	3.88%	6.13%	5.89%
Excess Levy Capacity	\$3,618,168	\$3,674,731	\$3,650,313	\$2,313,039	\$2,093,217	\$959,535	\$351,612	(\$773,359)



Conclusions

- Revenue growth remains flat, offering limited capacity for tax relief.
- Expenditures are outpacing Proposition 2½ limits, which will steadily erode the Town's excess levy capacity over time.
- The FY27 budget excludes major building renovation costs, meaning significant cuts to these forecasted expenses will be necessary. The largest driver of these forecasted expenses is the CCHS assessment
- The most significant increases in FY29–FY31 reflect costs associated with the Fire Station and DPW facility projects
- Additional borrowing for capital needs (beyond major building projects) is not yet reflected in the current forecast and could further affect long-term fiscal sustainability.